

# CITY OF ROCK ISLAND

## American Rescue Plan Act Funding Recommendations

---



*This document provides an overview of recommended uses of American Rescue Plan Act funds with the goal of rebuilding a stronger Rock Island in the Covid-19 pandemic era.*

# Table of Contents

---

<b>I. General Overview of the American Rescue Plan Act</b> .....	3
<b>II. Overview of City Council Goals and ARPA Guiding Principles</b> .....	4
<b>III. ARPA Survey Results</b> .....	5
<b>IV. Framework for ARPA Funding Recommendations</b> .....	8
<b>A. ARPA Guiding Principle: Infrastructure projects should benefit residents and reduce future financial liabilities.</b> .....	8
<b>B. ARPA Guiding Principle: Funding decisions should align with community needs.</b> ...	12
<b>C. ARPA Guiding Principle: Projects should demonstrate tangible and intangible returns on investment.</b> .....	15
<b>D. ARPA Guiding Principle: Funds should be leveraged strategically to maximize projects.</b> .....	17
<b>E. ARPA Guiding Principle: Investments should be made in economic development to attract and retain businesses</b> .....	19
<b>VI. Overall ARPA Budget</b> .....	22
<b>PAGE LEFT BLANK</b> .....	26
<b>Appendix A: US Treasury Expenditure Categories</b> .....	27
<b>Appendix B: City Council Rankings Grouped by Quartile</b> .....	30

## I. General Overview of the American Rescue Plan Act

**What is ARPA?** The American Rescue Plan Act is a \$1.9 trillion federal rescue plan that was signed into law by President Joe Biden in March 2021 and aims to support governments by providing a substantial infusion of resources to respond to the COVID-19 public health emergency, address its economic fallout, and lay the foundation for a strong and equitable recovery. Funding is subject to the requirements of the Final Rule adopted by the US Treasury. The City of Rock Island received \$26.5 million from the overall federal allocation to states, local, territorial, and tribal governments of \$350 billion. All ARPA funding must be allocated by December 31, 2024 and expended by December 31, 2026.

### **The U.S. Department of Treasury Criteria and Guidelines for spending ARPA dollars:**

- **Public Health Funding**  
Examples: vaccinations and testing; capital investments and improvements to public facilities that respond to COVID-19 public health; mental health services; community violence intervention programs
- **Negative Economic Impacts**  
Examples: affordable housing; child care assistance; industry assistance; placemaking; assistance to businesses, tourism and nonprofits
- **Premium Pay for Essential Workers**  
Example: public sector employees such as police and fire
- **Water, Sewer, and Broadband Infrastructure**  
Examples: wastewater treatment; lead remediation; drinking water treatment; sewer infrastructure; broadband expansion
- **Lost Public Sector Revenue/Revenue Replacement**  
Cannot be used towards pension liabilities, debt service, rainy day funds, or to offset tax revenue. Example: capital improvement projects

### **What ARPA Funds CANNOT be spent on:**

- Pension Costs
- Offset reduction in net tax revenue
- Non-federal match
- Rainy Day Funds
- General Infrastructure (unless specified) e.g. road repairs
- Debt Service
- Legal Settlements or Judgements

## II. Overview of City Council Goals and ARPA Guiding Principles

### **CITY COUNCIL GOALS:**

In the fall of 2021, the Rock Island City Council along with the Mayor and City staff developed the 2022-2024 Strategic Plan. The City Council identified four (4) goals to guide decision making at all levels of City government.

#### **GOAL #1 – FINANCIAL SUSTAINABILITY**

Achieve financial sustainability through the transformation of the city’s budget process; financial analysis and metrics; and resource allocation with a focus on educating, including, and engaging residents and businesses in the process.

#### **GOAL #2 – COMMUNICATIONS**

Utilize dynamic and innovative communications as a primary strategy in marketing, promoting, and engaging with both external and internal stakeholders about city issues, projects, services, and opportunities.

#### **GOAL #3 – ECONOMIC DEVELOPMENT**

Transform the local economy through proactive business retention, entrepreneurial development and business attraction strategies in a way that enhances community vitality through the creation of jobs, opportunities and revenue.

#### **GOAL #4 PLACEMAKING**

Leverage Rock Island’s assets and existing strengths to foster inclusive growth and development in its diverse neighborhoods; use existing systems such as the creative use of planning, zoning and design guidelines to augment public amenities in neighborhoods; and focus on enhancing the quality of life for City residents.

### **ARPA GUIDING PRINCIPLES:**

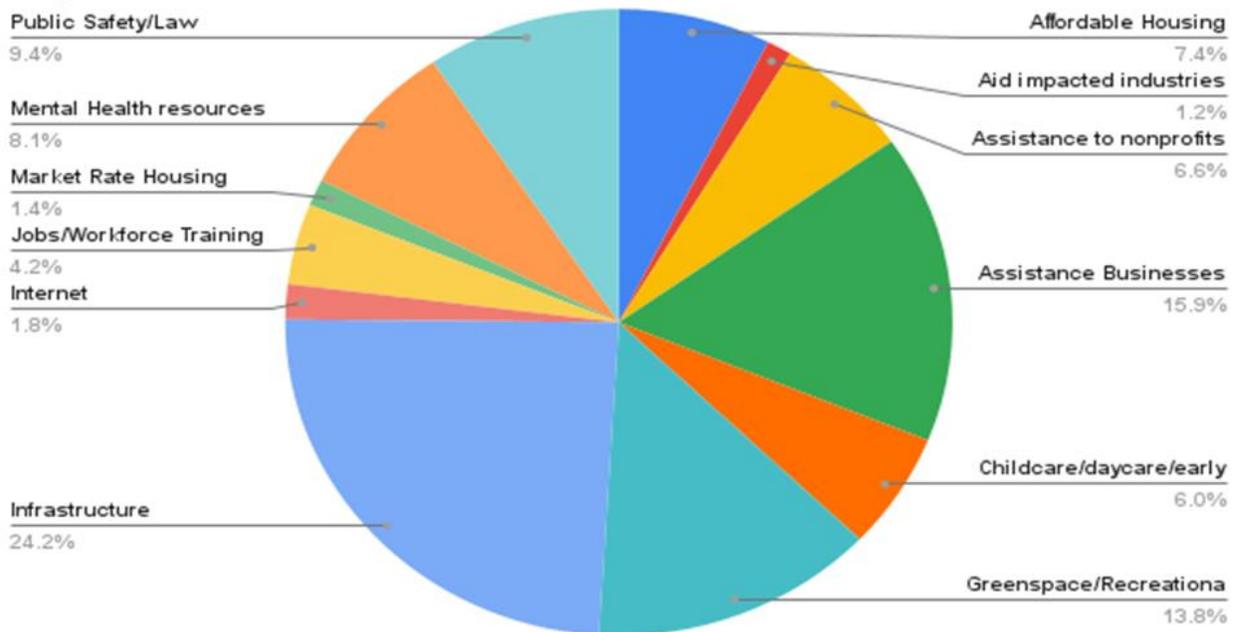
In June 2022 the Rock Island City Council adopted the following ARPA Guiding Principles to assist the public, the ARPA Program Manager, City staff, and other stakeholders in understanding the expectations on how these funds should be utilized:

- *Infrastructure projects should benefit residents and reduce future financial liabilities.*
- *Funding decisions should align with community needs.*
- *Projects should demonstrate tangible and intangible returns on investment.*
- *Funds should be leveraged strategically to maximize projects.*
- *Investments should be made in economic development to attract and retain businesses.*

### III. ARPA Survey Results

**What did the Community Say?** The public survey was active from July 1, 2022 through July 25, 2022 and the City received 1,827 responses from stakeholders. Postcards with the survey information were sent to all mailing addresses within the City (approximately 16,280), the survey link was available through the website and Facebook, covered by the news and newspaper and other community partners, available in paper format at several City locations, and advertised at several City facilities. The survey asked respondents to choose their top five priorities from 12 categories based on eligibility requirements from the U.S. Treasury, City Council Goals and ARPA Guiding Principles. These categories included: Greenspace/Recreational Facilities/Neighborhoods; Assistance to Small Businesses (attract and retain); Infrastructure (Water & Sewer); Job/Workforce Training and Development; Market Rate Housing; Public Safety/Law Enforcement Technology; Assistance to Nonprofit Organizations; Mental Health Resources and Services; Internet Access/Broadband; Childcare, Daycare, and Early Learning Facilities; Aid to Impacted Industries (travel/tourism/hospitality); and Affordable Housing.

#### Top 5 Priorities for Rock Island Stakeholders

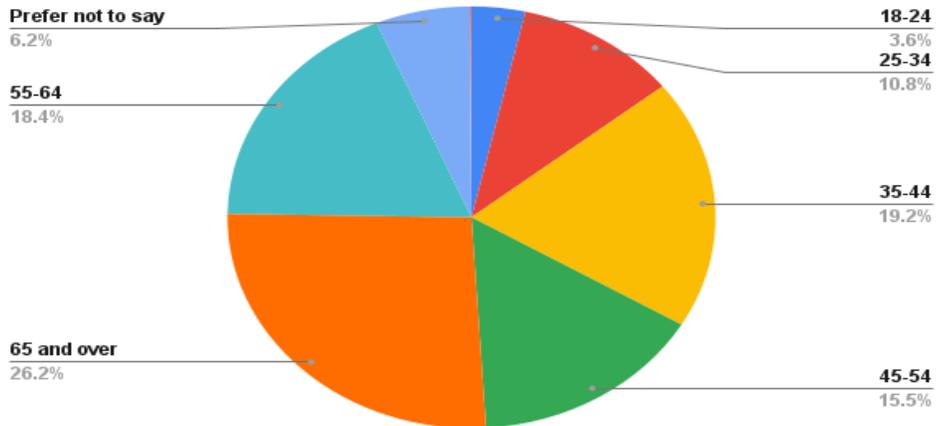


**Based on the results of the survey, the top 5 priorities are:**

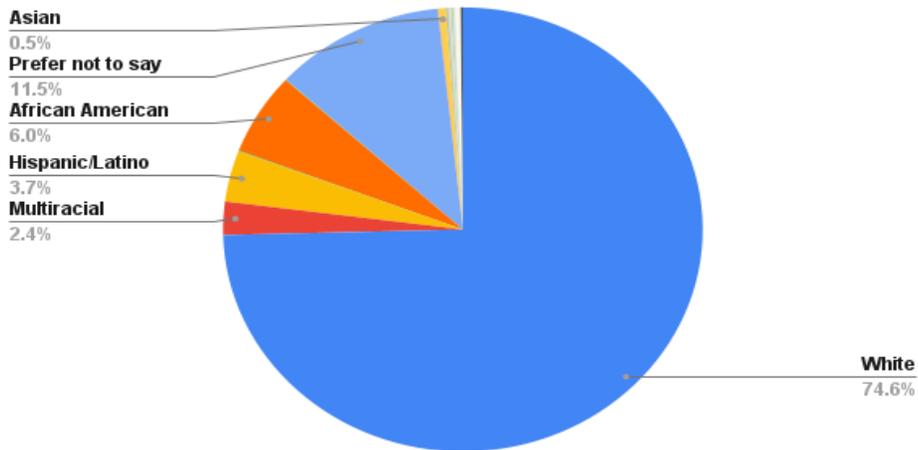
- 1) **Infrastructure (Water and Sewer)**
- 2) **Assistance to Small Businesses**
- 3) **Greenspace/Recreational Facilities/Neighborhoods**
- 4) **Public Safety/Law Enforcement Technology**
- 5) **Mental Health Resources & Services**

## Demographic Information

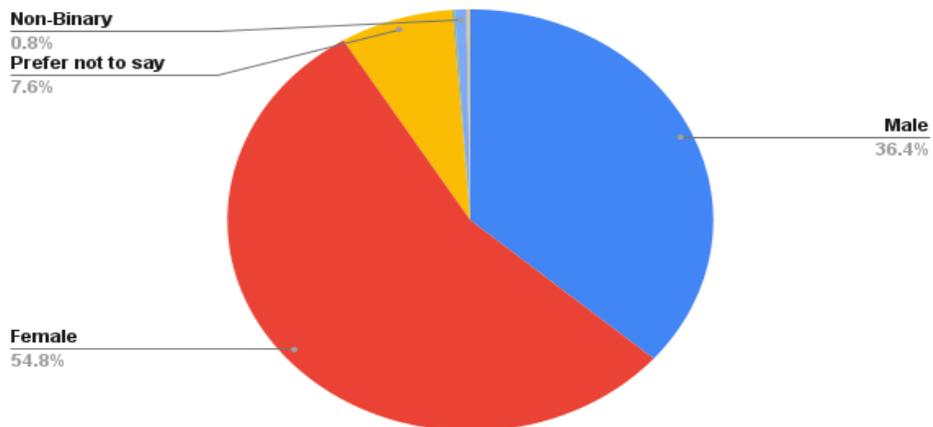
What is your Age?



What is your race/ethnic background?



What is your Gender?



Additionally, survey respondents had the option to suggest specific ideas or projects to City Council on how these funds should be utilized for the community. Listed below are some of the comments received.

- ❖ “Dedicate a portion of the funds to a homeowner repair fund”
- ❖ “Start a Community Center”
- ❖ “Fund small nonprofits”
- ❖ “Renewable resources (infrastructure) such as solar panels on public buildings and spaces”
- ❖ “Fix the roads, sidewalks and potholes”
- ❖ “Incentives for new businesses to come to the City”
- ❖ “African-American Museum”
- ❖ “Meal and resource center for the homeless”
- ❖ “Downtown beautification and security”
- ❖ “Mentoring programs for at-risk youth”
- ❖ “Same day Mental Health Services”
- ❖ “Assistance to the elderly”
- ❖ “Make the City cleaner”
- ❖ “Find an effective tool for residents to communicate with the City”
- ❖ “Build new parks in areas with high density and/or low income”
- ❖ “Place for mental health assistance and child care programs”
- ❖ “Public Safety cameras”
- ❖ “Bike paths connecting parks to residents to businesses”
- ❖ “Neighborhood safety and infrastructure”
- ❖ “Would love to see an unused building be turned into something like the City museum in St. Louis for families to visit and artists to create. A space that brings people to Rock Island”
- ❖ “Promote financial literacy”
- ❖ “Demolition of dilapidated houses”
- ❖ “Add more bike lanes and bike paths”
- ❖ “Redevelopment of the 11<sup>th</sup> Street Corridor”
- ❖ “Employ more social workers at the Police Department to have unarmed respondents to certain calls”
- ❖ “Help with creative funding to existing small businesses dedicated to staying in Rock Island”
- ❖ “Tear down abandoned houses”
- ❖ “Mixed use urban development”
- ❖ “Ice skating rink, boat/kayak rental on the Mississippi River, more events downtown to bring in tourism!”
- ❖ “A community-maker space: studios, shops, and cafes”
- ❖ “Investing in the core commercial districts/neighborhoods, such as Downtown and College Hill”

*\*Specific projects noted in the survey that stakeholders would like to see funded: RIFAC, Hauberg Estate Carriage House, Libraries, Backwater Gamblers, Friendship Manor, 11<sup>th</sup> Street corridor development, downtown, YWCA, Douglas Park, Pickleball courts, Lincoln Park, Botanical Center, Sunset Marina, Clock, Inc., YMCA, QC Housing Cluster, Quad City Arts, Highland Springs Clubhouse, Community Caring Conference (CCC), Denkmann and MLK Parks, MLK Center, and others.*

## IV. Framework for ARPA Funding Recommendations

The City Manager and ARPA Program Manager used the ARPA Guiding Principles as the framework to help guide the proposed funding recommendations. Members of the City Council scored potential projects provided by department directors using a rubric to score each individual project. The overall Council scores were the primary basis of the funding recommendations, with limited exceptions. Additionally, other factors were also considered in the proposed funding recommendations including: public input from the survey, City staff recommendations, City Council goals, and other data sources. Throughout the funding period, data will be collected and measured to ensure this funding not only addresses the negative impacts of the COVID-19 pandemic, but also helps build a strong and equitable recovery for the City of Rock Island.

### A. ARPA Guiding Principle: Infrastructure projects should benefit residents and reduce future financial liabilities.

RECOMMENDED PROJECTS			
Project	Expenditure Category	Amount	Justification
Augustana Slough Sewer Repair	5.18	\$400,000	<ul style="list-style-type: none"> <li>The sewer main underneath Augustana Slough needs replacement. The pipe had a previous failure that allowed all of the water from the slough to inundate the pipe and create sewer backups into different facilities at Augustana College. In order to prevent future failures and liability, the pipe needs to be replaced as soon as possible.</li> <li>Infrastructure (water and sewer) scored the highest among stakeholders who completed the survey.</li> <li>Project meets Council goal of Financial Sustainability.</li> </ul>
Mill Street Anaerobic Digester Rehabilitation	5.18	\$1,400,000	<ul style="list-style-type: none"> <li>The plant has two digestors that are used to stabilize sludge that is generated by the wastewater treatment process. These digestors were part of the original plant in 1940 and in need of repair.</li> <li>Infrastructure (water and sewer) scored the highest among stakeholders who completed the survey.</li> <li>Project meets Council goal of Financial Sustainability.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Backup Generators – Water Treatment Plant	5.15	\$500,000	<ul style="list-style-type: none"> <li>The City does not have a form of backup power at its water treatment facilities.</li> <li>Infrastructure (water and sewer) scored the highest among stakeholders who completed the survey.</li> <li>Project meets Council goal of Financial Sustainability.</li> </ul>
Road Repairs	6.1	\$1,000,000	<ul style="list-style-type: none"> <li>Although road repairs are not considered an eligible category under restricted funds, there is some money in the unrestricted fund to allow for road projects (minimal).</li> <li>Road repairs were identified in the comment section of the public survey as a major need.</li> </ul>
Broadband Fiber Optic Infrastructure Expansion	5.21	\$300,000	<ul style="list-style-type: none"> <li>About a third of the ethernet switches currently in service at the City of Rock Island and many of the telephone switches have been in operation in excess of 10 years and are no longer supported. The City is quickly reaching a point where these older units will need to be replaced due to the inability to manage the old units.</li> <li>Project meets Council goals of Financial Sustainability and Effective Communications.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Video Recording Systems	3.5	\$45,000	<ul style="list-style-type: none"> <li>As the need for security cameras in the City continues to grow, the need for video storage and retention is also increasing. The original storage servers have now reached the end of life and as a result, video footage has been lost.</li> <li>Project meets Council goal of placemaking.</li> </ul>
Replace Weather Warning Sirens	1.14	\$58,000	<ul style="list-style-type: none"> <li>The last time the City's weather sirens were replaced was in 1993. In 2019 there was a failure of one of the sirens, which was replaced on an emergency basis. It is anticipated that additional failures will take place with the remaining sirens due to their age.</li> <li>Leveraging Funds: The Rock Island County ETSB provided funding equipment and support to fully monitor all sirens in the County.</li> <li>Project meets Council goal of placemaking.</li> </ul>
Advanced Metering Infrastructure (AMI)	5.18	\$1,500,000	<ul style="list-style-type: none"> <li>By automating the meter reading process, this eliminates future liabilities and costs for the City.</li> <li>Rock Island is one of the only cities in the area that still manually reads water meters.</li> <li>This project would also allow the Finance department to bill monthly and allow the water leaks to be identified sooner, which benefits our residents.</li> <li>Meets Council goal of Financial Sustainability.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
RIFAC Repairs	2.22, 3.9, or 3.13	\$750,000	<ul style="list-style-type: none"> <li>• RIFAC was negatively impacted by COVID-19 restrictions with direct lost in revenue with memberships still not fully recovered from the pandemic. The locker rooms cost thousands of dollars annually in repairs. There is a need for a family changing area. Additionally, the pool area is outdated and in need of an upgrade.</li> <li>• Investments in RIFAC are necessary due to the new YWCA and YMCA facilities as they will provide competition.</li> <li>• The locker rooms and pool repairs will benefit partner organizations like MLK Center, Spring Forward and the ARC of the QC.</li> <li>• Greenspace/Recreational Facilities/Neighborhoods was identified as one of the top five priorities among public survey respondents.</li> <li>• Meets Council goals of financial sustainability and placemaking.</li> </ul>

DRAFT

**B. ARPA Guiding Principle: Funding decisions should align with community needs.**

RECOMMENDED PROJECTS			
Project	Expenditure Category	Amount	Justification
Housing Rehabilitation	2.23	\$250,000	<ul style="list-style-type: none"> <li>• According to 2020 Decennial Census data, 50 homes in the City do not have complete plumbing facilities and 322 homes lack complete kitchen facilities.</li> <li>• According to 2020 Decennial Census data, 21.5% of the City’s population live in poverty.</li> <li>• This project meets a specific U.S. Treasury expenditure category of strong, healthy communities: rehabilitation of properties. Additionally, the City has several census tracts that meet the requirement of serving disproportionately impacted communities.</li> <li>• Project meets Council goal of Economic Development (expand programs and activities that improve existing housing).</li> <li>• Potential partnership opportunity.</li> </ul>
MLK STEAM Lab	2.25	\$100,000	<ul style="list-style-type: none"> <li>• The STEAM Lab will provide state of the art instruction to youth in Rock Island by responding to the need for employable skills and supplementing school education in a particularly distressed area of the City.</li> <li>• Specifically, there are several census tracts in this area that indicate a disproportionately impacted community.</li> <li>• This project received a private donation (leveraging).</li> <li>• This includes a partner and has the possibility of generating revenue.</li> <li>• Meets Council goal of Financial Sustainability.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Denkmann Park Basketball Court Resurfacing and ADA paths	2.22, 3.9, or 3.13	\$200,000	<ul style="list-style-type: none"> <li>This park is heavily used by neighbors, the nearby MLK Center, Community Home Partners and local church groups, among others. The basketball courts are in dire need of repair and the park is also in need of ADA paths and an accessible drinking fountain.</li> <li>There are three census tracts adjacent to the park and over 70% of the families in this community are low-to-moderate income. Additionally, over 50% are African American with a significant immigrant population.</li> <li>Leveraging Funds: This project has supporting funds of \$120,000 from HUD to address the outdated playground equipment and repairs to a shelter.</li> <li>Greenspace/Recreational Facilities/ Neighborhoods was identified as one of the top five priorities among public survey respondents.</li> <li>This project meets Council goals of placemaking and economic development.</li> </ul>
Road Projects	6.1	\$1,000,000	<ul style="list-style-type: none"> <li>Based on feedback from the public, roads are a major priority among Rock Island stakeholders.</li> <li>Project meets the Council goal of financial sustainability.</li> </ul>
Downtown Security	1.14	\$300,000	<ul style="list-style-type: none"> <li>Members of City Council and the downtown business community have indicated downtown security as a major need.</li> <li>Public Safety/Law Enforcement Technology was identified as one of the top five priorities among public survey respondents. Downtown security was specifically identified in the comments of the public survey.</li> <li>Project meets the Council goal of financial sustainability.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Infill Housing	2.15	\$100,000	<ul style="list-style-type: none"> <li>• An infill housing program would be created to accept applications from potential partners to construct single-family homes on City-owned vacant lots in our most distressed census tracts.</li> <li>• Data shows that Rock Island has a need for single-family homes that are affordable.</li> <li>• Meets Council goal of Economic Development, Objective #5 – expand programs and activities that improve existing housing and promote development of new housing.</li> <li>• The City has several census tracts that meet the requirement of serving disproportionately impacted communities.</li> <li>• This project meets a specific U.S. Treasury expenditure category of housing support: affordable housing.</li> </ul>

DRAFT

**C. ARPA Guiding Principle: Projects should demonstrate tangible and intangible returns on investment.**

<b>RECOMMENDED PROJECTS</b>			
<b>Project</b>	<b>Expenditure Category</b>	<b>Amount</b>	<b>Justification</b>
City Camera Network System	1.7 or 1.14 or 5.21	\$250,000	<ul style="list-style-type: none"> <li>• This system is not only a valuable public safety tool for the Police, it also enhances the operational and security function needs of other City departments. The camera system is also a component of the downtown revitalization effort and enhancing safety in the downtown.</li> <li>• Project meets the Council goal of financial sustainability.</li> <li>• Public Safety/Law Enforcement Technology was identified as one of the top five priorities among public survey respondents.</li> </ul>
New Housing Incentive	6.1	\$400,000	<ul style="list-style-type: none"> <li>• This project would involve providing incentives to a partner to build new market-rate housing in the City.</li> <li>• Several members of City Council and the Mayor have expressed the need for market - rate housing in the City.</li> <li>• Compared to other cities in the area, Rock Island is not keeping pace with new housing developments.</li> <li>• Meets Council goal of Financial Sustainability.</li> </ul>
Vehicle Machinery/Extrication Equipment	1.14	\$112,000	<ul style="list-style-type: none"> <li>• This project will replace the old hydraulic equipment on the Rescue Vehicle, and outfit the pumper trucks with battery-powered extrication tools. These new tools will allow the Fire Department to handle simple extrications at minor traffic accidents without the need of a rescue vehicle.</li> <li>• This project impacts the entire community by providing up-to-date lifesaving equipment, while lowering operating costs.</li> <li>• Public Safety/Law Enforcement Technology was identified as one of the top five priorities among public survey respondents.</li> <li>• Meets Council goal of Financial Sustainability.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Fleet Replacement	1.14 (Fire) 6.1 all other fleet	\$360,000 (snow plows and remaining fire vehicles)	<ul style="list-style-type: none"> <li>The Fleet department has identified 51 vehicles and pieces of equipment in need of replacement. This includes emergency response vehicles and ambulances for the Fire department; Police detective vehicles; and Public Works snow plows. The Fleet amortization fund has not been properly funded year to year due to general fund deficits, contributing to not replacing vehicles or delaying purchases by several years. The vehicles become very costly to repair and often times are so old they are beyond repair life.</li> <li>This project impacts the entire community as everyone is reliant on fire trucks, ambulances, snow fleet and other vehicles needed in public emergencies.</li> <li>Meets Council goal of financial sustainability.</li> <li>Many cities are using ARPA funds to purchase public safety fleet.</li> </ul>
License Plate Reader	1.14	\$225,000	<ul style="list-style-type: none"> <li>This technology assists law enforcement in solving crimes and is integrated with other law enforcement agencies in Illinois.</li> <li>Project meets the Council goal of financial sustainability.</li> <li>Public Safety/Law Enforcement Technology was identified as one of the top five priorities among public survey respondents.</li> </ul>
Revenue Loss	6.1	\$1,000,000	<ul style="list-style-type: none"> <li>The City experienced lost revenue in CY 2021 as a result of the COVID-19 pandemic. This allocation addresses fiscal health recovery as defined by the U.S. Treasury and can be allocated towards General Fund Revenue.</li> </ul>

**D. ARPA Guiding Principle: Funds should be leveraged strategically to maximize projects.**

<b>RECOMMENDED PROJECTS</b>			
<b>Project</b>	<b>Expenditure Category</b>	<b>Amount</b>	<b>Justification</b>
P25 – Compliant Primary Alerting System for Fire Stations	1.14	\$200,000	<ul style="list-style-type: none"> <li>• This system will reduce reflex and response times, improve information gathered by telecommunicators, and display incident information on a variety of platforms. Most of the neighboring agencies already have this system in place.</li> <li>• Leveraging funds: The Rock Island County Emergency Telephone System Board has funded the equipment, software and support needed to operate this system.</li> <li>• Project meets Council goal of placemaking.</li> </ul>
Highland Springs Clubhouse	3.9	\$600,000	<ul style="list-style-type: none"> <li>• In partnership with First Tee Quad Cities, the Parks and Recreation Department is constructing a new clubhouse at Highland Springs Golf Course to create a more attractive and welcoming atmosphere.</li> <li>• Leveraging Funds: Over \$400,000 has been raised in private donations, grants and a contribution from First Tee.</li> <li>• First Tee provides life-skill experiences at no cost to various non-profit organizations such as Big Brothers/Big Sisters, Spring Forward, among others.</li> <li>• This project qualifies as serving disproportionately impacted communities.</li> <li>• Project meets Council goal of placemaking and financial sustainability.</li> <li>• Greenspace/Recreational Facilities/ Neighborhoods was identified as one of the top five priorities among public survey respondents.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Douglas Park Lights	2.22, 3.9 or 3.13	\$200,000	<ul style="list-style-type: none"> <li>• This park is undergoing a multi-phase comprehensive renovation and the final phase is to add lights to the multipurpose field and youth ball field. The Parks department received a grant from T-Mobile and the Friends of Douglas Park have also contributed funds for the lights. Additionally, the overall multi-phase project has had support from the Carver Trust, a state grant, Friends of Douglas Park and individual donations.</li> <li>• This park is located in census tract #236, which qualifies as a disproportionately impacted community as 85% of this area is defined as low-income.</li> <li>• Project meets Council goal of placemaking and financial sustainability.</li> <li>• Greenspace/Recreational Facilities/ Neighborhoods was identified as one of the top five priorities among public survey respondents.</li> </ul>
Watts-Midtown Library	2.14, 2.34, or 2.25	\$500,000	<ul style="list-style-type: none"> <li>• The library has entered into a collaboration with the Two Rivers YMCA. The joint facility will be a true partnership as the YMCA and Library have already begun coordinating youth activities and programming. The Library portion will include an outdoor reading/ learning garden, large community room, teen space, meeting rooms, and a blank canvas for reinventing library services.</li> <li>• Over 400 individual donors, organizations and foundations have already committed over \$7.9 million in donations. The Library Board and Foundation Board have already pledged a combined \$1 million towards this project.</li> <li>• The project cost has increased due to the COVID-19 pandemic as crucial safety measures needed to be included, increasing the project costs.</li> </ul>

**E. ARPA Guiding Principle: Investments should be made in economic development to attract and retain businesses.**

RECOMMENDED PROJECTS			
Project	Expenditure Category	Amount	Justification
Façade Improvement Program (new working title: Commercial Property Enhancement Program)	6.1	\$500,000	<ul style="list-style-type: none"> <li>• This is an established program that assists businesses in renovating the exterior of properties. This program contributes a percentage of approved projects to help offset the costs of maintaining and beautifying commercial spaces. There are currently 15 projects on the waiting list and five of those are complete and ready to be paid however, no funding is currently available.</li> <li>• Assistance to businesses was identified as one of the top five priorities among public survey respondents.</li> <li>• This project meets Council goal of economic development – objective #2 expand start-up business assistance programs.</li> <li>• This project meets a specific U.S. Treasury Expenditure category of: assistance to small businesses: rehabilitation of commercial properties or other improvements.</li> <li>• This program will be changed to cover a broader range of activities. This would include interior improvements not currently allowed, which bring spaces into code compliance for proposed uses. In this way, the new program would be less focused on appearances and more focused on substance. The goal of the new program would be improved functionality and increased property value. A more flexible program would allow businesses to pursue assistance that truly meets their needs.</li> <li>• Staff are exploring a simple 50% match for projects with an increased maximum match.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Support to Businesses	6.1	\$750,000	<ul style="list-style-type: none"> <li>• This project meets Council goal of economic development.</li> <li>• This project meets a specific U.S. Treasury expenditure category of: assistance to small businesses: loans or grants.</li> <li>• Assistance to businesses was identified as one of the top five priorities among public survey respondents.</li> <li>• Data indicates Rock Island has had a decline in the number of new businesses.</li> </ul>
Support to Nonprofits	6.1	\$500,000	<ul style="list-style-type: none"> <li>• This project meets a specific U.S. Treasury expenditure category of: assistance impacted nonprofit organizations.</li> <li>• Meets Council goals including economic development and placemaking.</li> <li>• Potential for partnership. Also, could be specific in addressing several areas that have been identified in the public survey: mental health, homelessness, workforce development, etc.</li> </ul>
Aid to Tourism	6.1	\$250,000	<ul style="list-style-type: none"> <li>• Provide aid to nonprofits that support tourism (e.g. Botanical Center). Rebuilding and supporting sustainable tourism are important for Rock Island’s economic growth.</li> <li>• This project meets a specific U.S. Treasury expenditure category of: aid to tourism, travel or hospitality.</li> <li>• Meets Council goals of financial sustainability and placemaking.</li> </ul>

## RECOMMENDED PROJECTS

Project	Expenditure Category	Amount	Justification
Hauberg Carriage House	2.35 or 3.9	\$150,000	<ul style="list-style-type: none"> <li>• The revitalization of the Auto House as an educational space and the terraced gardens as an educational Children’s Art Garden, will generate publicity (tourism).</li> <li>• The 2<sup>nd</sup> Floor of the Carriage House will be used for an apartment, which will generate revenue (e.g. AIRBNB).</li> <li>• Meets Council goals of economic development and placemaking.</li> <li>• Friends of Hauberg have raised hundreds of thousand dollars to support renovations.</li> <li>• Matching Funds: Friends of Hauberg and a HUD grant for \$100,000 each.</li> <li>• Greenspace/Recreational Facilities/Neighborhoods was identified as one of the top five priorities among public survey respondents.</li> </ul>

DRAFT

## VI. Overall ARPA Budget

ARPA Budget – Restricted Funds (\*projects highlighted in red have already been approved for funding)

Project	Dept	Project Expenditure Category	Requested CY22	Requested CY23	Requested CY24	Carries into CY 25 and 26	Total
ARPA Program Manager (includes: Salary, Health, Pension, Medicare)	General Admin	7.1	\$ 57,591.18	\$ 88,285.09	\$ 92,699.35	-	\$ 238,575.62
Communications Specialist (includes: Salary, Health, Pension, Medicare)	General Admin	7.1	\$ 58,001.03	\$ 116,002.05	\$ 121,082.15	-	\$ 295,085.23
Downtown RI Project	City-wide	2.12 and 2.13	\$ 2,500,000.00	\$ -	\$ -	-	\$ 2,500,000.00
ARPA Survey expenses and other materials	General Admin	7.1	\$ 8,000.00	-	-	-	\$ 8,000.00
Augustana Slough Sewer Replacement	Public Works	5.18	-	\$ 400,000.00	-	-	\$ 400,000.00
Broadband Fiber Optic Infrastructure Expansion	IT	5.21	\$ -	\$ 150,000.00	\$ 150,000.00	-	\$ 300,000.00
Hauberg Estate Carriage House	Parks	2.35 or 3.9	-	\$ 150,000.00	-	-	\$ 150,000.00
Advanced Metering Infrastructure	Public Works	5.18	-	-	\$ 1,500,000.00	-	\$ 1,500,000.00
Watts/Midtown Library	Library	2.14, 2.34 or 2.25	\$ 500,000.00	-	-	-	\$ 500,000.00
Fleet Replacement (Police & Fire/Public Safety)	Public Works	6.1 and 1.14	\$ 1,166,000.00	-	-	-	\$ 1,166,000.00

Project	Dept	Project Expenditure Category	Requested CY22	Requested CY23	Requested CY24	Carries into CY 25 and 26	Total
Denkmann Park Basketball Resurfacing	Parks	1.14, 2.22, 3.9 OR 3.13	-	\$ 200,000.00	-	-	\$ 200,000.00
STEAM Lab	MLK	3.9, 3.5, OR 2.25	\$ 100,000.00	-	-	-	\$ 100,000.00
Infill Housing	CED	2.23	-	-	\$ 100,000.00	-	\$ 100,000.00
Replace Weather Sirens	Fire	1.14	\$ 58,000.00	-	-	-	\$ 58,000.00
Mill Street Anaerobic Digester Rehab	Public Works	5.18	-	\$ 1,400,000.00	-	-	\$ 1,400,000.00
Video Recording System	IT	3.5	-	\$ 45,000.00	-	-	\$ 45,000.00
SW Treatment Plant Influent Pump Station	Public Works	5.18	-	\$ 2,650,000.00	-	-	\$ 2,650,000.00
Backup Generators - water treatment plant	Public Works	5.15	-	\$ 500,000.00	-	-	\$ 500,000.00
Station Alerting System - New P25	Fire	1.14	-	\$ 200,000.00	-	-	\$ 200,000.00
West End Initiative	MLK	2.37	-	\$ 25,000.00	\$ 25,000.00	-	\$ 50,000.00
City Camera Network System	Police	1.7 or 1.14	-	\$ 125,000.00	\$ 125,000.00	-	\$ 250,000.00
Emergency Services Radio	Police	1.14 or 1.7	-	-	\$ 1,072,000.00	-	\$ 1,072,000.00
Housing Rehabilitation	CED	2.23	-	\$ 125,000.00	\$ 125,000.00	-	\$ 250,000.00
Extrication Equipment	Fire	1.14	\$ 112,000.00	-	-	-	\$ 112,000.00

Project	Dept	Project Expenditure Category	Requested CY22	Requested CY23	Requested CY24	Carries into CY 25 and 26	Total
Mel McKay Pickleball Courts	Parks	1.14, 2.22,3.9 or 3.13	-	\$ 300,000.00	-	-	\$ 300,000.00
License Plate Reader Lease/Shot spotter - 3 years	Police	1.14	\$ 25,000.00	\$ 100,000.00	\$ 100,000.00	-	\$ 225,000.00
Downtown - Security - 3 years	General Admin	1.14	\$ 50,000.00	\$ 100,000.00	\$ 100,000.00	\$ 100,000.00	\$ 350,000.00
Police Hiring/ Retention/ Recruitment	Police	1.14	\$ 50,000.00	\$ 100,000.00	\$ 100,000.00	-	\$ 250,000.00
RIFAC Repairs	Parks	2.14	\$ -	\$ 750,000.00	-	-	\$ 750,000.00
Highland Springs Clubhouse	Parks		\$ 200,000.00	\$ 200,000.00	\$ 200,000.00	-	\$ 600,000.00
Demolitions	CED	2.23		\$ 125,000.00	\$ 125,000.00	-	\$ 250,000.00
Douglas Park Lighting	Parking	1.14, 2.22,3.9 or 3.13	-	\$ 200,000.00	-	-	\$ 200,000.00
		<b>TOTAL</b>	<b>\$ 4,884,592.21</b>	<b>\$ 8,049,287.14</b>	<b>\$ 3,935,781.50</b>	<b>\$ 100,000.00</b>	<b>\$ 16,969,660.85</b>

**UNRESTRICTED (REVENUE REPLACEMENT)**

Project	Dept	Project Expenditure Category	Requested CY22	Requested CY23	Requested CY24	Carries into CY 25 and 26	Total
City Software	City-wide	6.1	\$ 250,000.00	\$ 1,000,000.00	\$ 1,000,000.00	-	\$ 2,250,000.00
Rock Island Parkway	Public Works	6.1	\$ 333,709.84	\$ -	\$ -	-	\$ 333,709.84
Parking Garage	Public Works	6.1	\$ 1,200,000.00	\$ -	\$ -	-	\$ 1,200,000.00
Fleet	Public Works	6.1	\$ 334,000.00	\$ -	\$ -	-	\$ 334,000.00
Sunset Marina	Public Works	6.1	\$ -	\$ 1,000,000.00	\$ -	-	\$ 1,000,000.00
Road Repairs	Public Works	6.1	\$ -	\$ -	\$ 1,000,000.00	-	\$ 1,000,000.00
Assistance to Businesses	General Admin/CED	6.1	\$ 50,000.00	\$ 350,000.00	\$ 350,000.00	-	\$ 750,000.00
New Housing Incentives	General Admin	6.1	\$ -	\$ 200,000.00	\$ 200,000.00	-	\$ 400,000.00
City - Lost Revenue	Finance	6.1	\$ -	\$ 500,000.00	\$ 500,000.00	-	\$ 1,000,000.00
Assistance to Nonprofits	General Admin	6.1	\$ 50,000.00	\$ 225,000.00	\$ 225,000.00	-	\$ 500,000.00
Façade Improvement Program	CED	6.1	\$ 50,000.00	\$ 150,000.00	\$ 150,000.00	\$ 150,000.00	\$ 500,000.00
Aid to Tourism	General Admin	6.1	\$ 50,000.00	\$ 100,000.00	\$ 100,000.00	-	\$ 250,000.00
<b>TOTAL:</b>			<b>\$ 2,267,709.84</b>	<b>\$ 3,550,000.00</b>	<b>\$ 3,550,000.00</b>	<b>\$ 150,000.00</b>	<b>\$ 9,517,709.84</b>

**TOTAL ARPA FUNDS RECOMMENDED:** \$ 26,487,370.69

PAGE LEFT BLANK

DRAFT

## Appendix A: US Treasury Expenditure Categories

Expenditure Category	EC <sup>28</sup>	Previous EC <sup>29</sup>
<b>1: Public Health</b>		
<b>COVID-19 Mitigation &amp; Prevention</b>		
COVID-19 Vaccination <sup>^</sup>	1.1	1.1
COVID-19 Testing <sup>^</sup>	1.2	1.2
COVID-19 Contact Tracing <sup>^</sup>	1.3	1.3
Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, Child care facilities, etc.) <sup>^^</sup>	1.4	1.4
Personal Protective Equipment <sup>^</sup>	1.5	1.5
Medical Expenses (including Alternative Care Facilities) <sup>^</sup>	1.6	1.6
Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine) <sup>^</sup>	1.7	1.8
COVID-19 Assistance to Small Businesses <sup>^</sup>	1.8	-
COVID 19 Assistance to Non-Profits <sup>^</sup>	1.9	-
COVID-19 Aid to Impacted Industries <sup>^</sup>	1.10	-
<b>Community Violence Interventions</b>		
Community Violence Interventions <sup>^^</sup>	1.11	3.16
<b>Behavioral Health</b>		
Mental Health Services <sup>^^</sup>	1.12	1.10
Substance Use Services <sup>^^</sup>	1.13	1.11
<b>Other</b>		
Other Public Health Services <sup>^</sup>	1.14	1.12
Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency	-	1.7
<b>2: Negative Economic Impacts</b>		
<b>Assistance to Households</b>		
Household Assistance: Food Programs <sup>^^</sup>	2.1	2.1

Expenditure Category	EC <sup>28</sup>	Previous EC <sup>29</sup>
Household Assistance: Rent, Mortgage, and Utility Aid*^	2.2	2.2
Household Assistance: Cash Transfers*^	2.3	2.3
Household Assistance: Internet Access Programs*^	2.4	2.4
Household Assistance: Paid Sick and Medical Leave^	2.5	-
Household Assistance: Health Insurance*^	2.6	-
Household Assistance: Services for Un/Unbanked*^	2.7	-
Household Assistance: Survivor's Benefits^	2.8	-
Unemployment Benefits or Cash Assistance to Unemployed Workers*^	2.9	2.6
Assistance to Unemployed or Underemployed Workers (e.g. job training, subsidized employment, employment supports or incentives)*^	2.10	2.7
Healthy Childhood Environments: Child Care*^	2.11	3.6
Healthy Childhood Environments: Home Visiting*^	2.12	3.7
Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System*^	2.13	3.8
Healthy Childhood Environments: Early Learning*^	2.14	3.1
Long-term Housing Security: Affordable Housing*^	2.15	3.10
Long-term Housing Security: Services for Unhoused Persons*^	2.16	3.11
Housing Support: Housing Vouchers and Relocation Assistance for Disproportionately Impacted Communities*^	2.17	-
Housing Support: Other Housing Assistance*^	2.18	3.12
Social Determinants of Health: Community Health Workers or Benefits Navigators*^	2.19	3.14
Social Determinants of Health: Lead Remediation*^	2.20	3.15
Medical Facilities for Disproportionately Impacted Communities^	2.21	-
Strong Healthy Communities: Neighborhood Features that Promote Health and Safety^	2.22	-
Strong Healthy Communities: Demolition and Rehabilitation of Properties^	2.23	-
Addressing Educational Disparities: Aid to High-Poverty Districts^	2.24	3.2
Addressing Educational Disparities: Academic, Social, and Emotional Services*^	2.25	3.3
Addressing Educational Disparities: Mental Health Services*^	2.26	3.4
Addressing Impacts of Lost Instructional Time^	2.27	-
Contributions to UI Trust Funds^	2.28	2.8
<b>Assistance to Small Businesses</b>		
Loans or Grants to Mitigate Financial Hardship^	2.29	2.9
Technical Assistance, Counseling, or Business Planning*^	2.30	
Rehabilitation of Commercial Properties or Other Improvements^	2.31	-
Business Incubators and Start-Up or Expansion Assistance*^	2.32	
Enhanced Support to Microbusinesses*^	2.33	
<b>Assistance to Non-Profits</b>		
Assistance to Impacted Nonprofit Organizations (Impacted or Disproportionately Impacted)^	2.34	2.10
<b>Aid to Impacted Industries</b>		
Aid to Tourism, Travel, or Hospitality^	2.35	2.11
Aid to Other Impacted Industries^	2.36	2.12
<b>Other</b>		
Economic Impact Assistance: Other*^	2.37	2.13
Household Assistance: Eviction Prevention*^	-	2.5
Education Assistance: Other*^	-	3.5

Expenditure Category	EC <sup>28</sup>	Previous EC <sup>29</sup>
Healthy Childhood Environments: Other*^	-	3.9
Social Determinants of Health: Other*^	-	3.13
<b>3: Public Health-Negative Economic Impact: Public Sector Capacity</b>		
<b>General Provisions</b>		
Public Sector Workforce: Payroll and Benefits for Public Health, Public Safety, or Human Services Workers	3.1	1.9
Public Sector Workforce: Rehiring Public Sector Staff	3.2	2.14
Public Sector Workforce: Other	3.3	-
Public Sector Capacity: Effective Service Delivery	3.4	7.2
Public Sector Capacity: Administrative Needs	3.5	-
<b>4: Premium Pay</b>		
Public Sector Employees	4.1	4.1
Private Sector: Grants to Other Employers	4.2	4.2
<b>5: Infrastructure</b>		
<b>Water and Sewer</b>		
Clean Water: Centralized Wastewater Treatment	5.1	5.1
Clean Water: Centralized Wastewater Collection and Conveyance	5.2	5.2
Clean Water: Decentralized Wastewater	5.3	5.3
Clean Water: Combined Sewer Overflows	5.4	5.4
Clean Water: Other Sewer Infrastructure	5.5	5.5
Clean Water: Stormwater	5.6	5.6
Clean Water: Energy Conservation	5.7	5.7
Clean Water: Water Conservation	5.8	5.8
Clean Water: Nonpoint Source	5.9	5.9
Drinking water: Treatment	5.10	5.10
Drinking water: Transmission & Distribution	5.11	5.11
Drinking water: Lead Remediation, including in Schools and Daycares	5.12	5.12
Drinking water: Source	5.13	5.13
Drinking water: Storage	5.14	5.14
Drinking water: Other water infrastructure	5.15	5.15
Water and Sewer: Private Wells	5.16	-
Water and Sewer: IJJA Bureau of Reclamation Match	5.17	-
Water and Sewer: Other	5.18	-
<b>Broadband</b>		
Broadband: "Last Mile" projects	5.19	5.16
Broadband: IJJA Match	5.20	-
Broadband: Other projects	5.21	5.17
<b>6: Revenue Replacement</b>		
Provision of Government Services	6.1	6.1
Non-federal Match for Other Federal Programs	6.2	-
<b>7: Administrative</b>		
Administrative Expenses	7.1	7.1
Transfers to Other Units of Government	7.2	7.3
Transfers to Non-entitlement Units (States and territories only)	-	7.4

## Appendix B: City Council Rankings Grouped by Quartile

*(1st quartile ranked highest priority)*

### PRIOR APPROVED

Title/Name of Project		Requested	Recommended
Downtown Rock Island	ADMIN	\$ 2,500,000	\$ 2,500,000
City-wide software	IT	\$ 2,225,000	\$ 2,250,000
ARPA Program Manager	ADMIN	\$ 238,576	\$ 238,576
Communications Specialist	ADMIN	\$ 295,085	\$ 295,085
ARPA Program Expenses	ADMIN	\$ 8,000	\$ 8,000
Water Domes	PUBLIC WORKS	\$ 1,500,000	\$ -
Rock Island Parkway	PUBLIC WORKS	\$ 333,710	\$ 333,710
Parking Garage	PUBLIC WORKS	\$ 1,200,000	1,200,000
	<b>Count = 8</b>	<b>\$ 8,300,371</b>	<b>\$ 6,825,371</b>

**1ST QUARTILE**

Title/Name of Project		Requested	Recommended
Augustana Slough Sewer Replacement	PUBLIC WORKS	\$ 400,000	\$ 400,000
Mill Street Anaerobic Digester Rehab	PUBLIC WORKS	\$ 1,400,000	1,400,000
Advanced Metering Infrastructure	PUBLIC WORKS	\$ 2,500,000	1,500,000
Broadband Fiber Optic Infrastructure Expansion	IT	\$ 300,000	\$ 300,000
Video Recording Systems	IT	\$ 45,000	\$ 45,000
SW Treatment Plant Influent Pump Station	PUBLIC WORKS	\$ 3,300,000	2,650,000
Backup Generators - water treatment facilities	PUBLIC WORKS	\$ 2,000,000	500,000
Station Alerting System - New P25	FIRE	\$ 200,000	\$ 200,000
Downtown BuilHiding/Façade Improvement Program	CED	\$ 250,000	\$ 500,000
West End Initiative	MLK	\$ 50,000	\$ 50,000
City Camera Network System	POLICE	\$ 250,000	\$ 250,000
Emergency Services Radio	POLICE	\$ 1,072,000	1,072,000
Housing Rehabilitation	CED	\$ 250,000	\$ 250,000
Infill Housing	CED	\$ 1,200,000	100,000
	<b>Count = 14</b>	<b>\$ 13,217,000</b>	<b>\$ 9,217,000</b>

**2ND QUARTILE**

Title/Name of Project		Requested	Recommended
Highland Springs Clubhouse	PARKS	\$ 600,000	\$ 600,000
Support to businesses	ADMIN	\$ 1,000,000	\$ 750,000
Douglas Park Lights	PARKS	\$ 350,000	\$ 200,000
Replace weather Sirens	FIRE	\$ 58,000	\$ 58,000
Repairs & Upgrades to Police building that houses Evidence, Crime Lab and Emergency Response Team	POLICE	\$ 50,000	\$ -
Sunset Marina Improvements	PUBLIC WORKS	\$ 3,500,000	1,000,000
Denkmann Park Basketball Court Resurfacing	PARKS	\$ 300,000	\$ 200,000
Extrication Equipment	FIRE	\$ 112,000	\$ 112,000
Support to nonprofits (include \$250,000 specifically for tourism)	ADMIN	\$ 1,000,000	\$750,000
STEAM LAB	MLK	\$ 100,000	\$ 100,000
Mel McKay Pickleball Courts	PARKS	\$ 300,000	\$ 300,000
Brownfield Remediation	CED	\$ 250,000	\$ -
	<b>Count = 12</b>	<b>\$ 7,620,000</b>	<b>\$ 4,070,000</b>

**3RD QUARTILE**

Title/Name of Project Requested		Requested	Recommended
Demolitions	CED	\$ 500,000	\$ 250,000
Communications Infrastructure	IT	\$ 75,000	\$ -
RIFAC - locker rooms, changing area, update to pool	PARKS	\$ 1,200,000	\$ 750,000
Fleet Replacement (Fire and Police)	PUBLIC WORKS	\$ 5,035,562	1,166,000
Midtown Library- City support	LIBRARY	\$ 500,000	\$ 500,000
CED Reception Area Remodel	CED	\$ 100,000	\$ -
Longview Park Tennis Courts	PARKS	\$ 300,000	\$ -
Downtown Rewiring	LIBRARY	\$ 130,000	\$ -
Security Upgrades at Fire Stations	FIRE	\$ 94,000	\$ -
Mayor/City Manager Office Suite Upgrades	ADMIN	\$ 30,000	\$ -
Downtown Public Restroom Renovations	LIBRARY	\$ 70,000	\$ -
Downtown window replacement	LIBRARY	\$ 300,000	\$ -
Customer Service facelift	FINANCE	\$ 30,000	\$ -
	<b>Count = 13</b>	<b>\$ 8,364,562</b>	<b>\$ 2,666,000</b>

**4TH QUARTILE**

Title/Name of Project Requested		Requested	Recommended
Station 3 Addition	FIRE	\$ 935,000	\$ -
Hauberg Carriage House	PARKS	\$ 300,000	\$ 150,000
Downtown Interior Painting	LIBRARY	\$ 210,000	\$ -
Southwest Library parking lot reseal/stripe	LIBRARY	\$ 12,000	\$ -
Replace Windows Stations 1 & 4	FIRE	\$ 110,000	\$ -
Downtown South Parking Lot restoration	LIBRARY	\$ 62,000	\$ -
Downtown New flooring throughout building	LIBRARY	\$ 200,000	\$ -
Southwest Library Roof Replacement	LIBRARY	\$ 50,000	\$ -
Station 1 Annex Building	FIRE	\$ 2,035,000	\$ -
Retention bonus	POLICE	\$ 87,000	\$ -
Premium Pay for Essential Workers	POLICE	\$ 54,000	\$ -
Indoor Shooting Range	POLICE	\$ 1,500,000	\$ -
Downtown Public Service Desk Replacement	LIBRARY	\$ 25,000	\$ -
	<b>Count = 13</b>	<b>\$ 5,580,000</b>	<b>\$150,000</b>

**ADDITIONAL RECOMMENDATIONS**

Title/Name of Project		Requested	Recommended
Snow Fleet	PUBLIC WORKS	\$ 334,000	\$ 334,000
New Housing Incentive	CED	\$ 400,000	\$ 400,000
Police Hiring/Retention/ Recruitment	POLICE	\$ 250,000	\$ 250,000
Downtown Security - 3 years	ADMIN	\$ 300,000	\$ 300,000
Revenue Loss	ADMIN	\$ 1,000,000	1,000,000
License Plate Reader Lease	POLICE	\$ 225,000	\$ 225,000
Road Projects	PUBLIC WORKS	\$ 1,000,000	\$ 1,000,000
	<b>Count = 7</b>	<b>\$ 3,509,000</b>	<b>\$ 3,509,000</b>

<b>GRAND Total: 67</b>	<b>\$ 46,590,933</b>	<b>\$ 26,437,371</b>
----------------------------	----------------------	----------------------